# **INVOICE**



Alex Mas The Nature Conservancy 14 Main Street, Suite 401 Brunswick ME 04011

E-mail: amas@tnc.org

Invoice # 48

Date: November 2, 2010

Bill To:

**Vendor Code:** 

Environmental Protection BLWQ 17 State House Station Augusta ME 04333-0017 VC1000067626

| Description Description                |                  |  |
|--|------------------|--|
| In Lieu Fee for Wetland Compensation   | \$2,813.00       |  |
| DEP Number:                            |                  |  |
| Internal transfer-invoice              |                  |  |
| Moosabec Mussels, Inc. #L-21318-4E-C-N |                  |  |
|  | Total \$2,813.00 |  |

# IN-LIEU-FEE (ILF) PROJECT DATA WORKSHEET

Note: The ILF Project Data Worksheet must be filled out by the PM within 3 days of receiving a contribution to the "Natural Resource Mitigation Fund" and faxed along with a copy of the check to James Cassida in Augusta at 592-1864. The distribution of ILF contributions is time sensitive.

The PM should also double check to make sure that the check has been routed to Augusta with the correct account number reference. The account # for the ILF program is 014.06A.1776.14

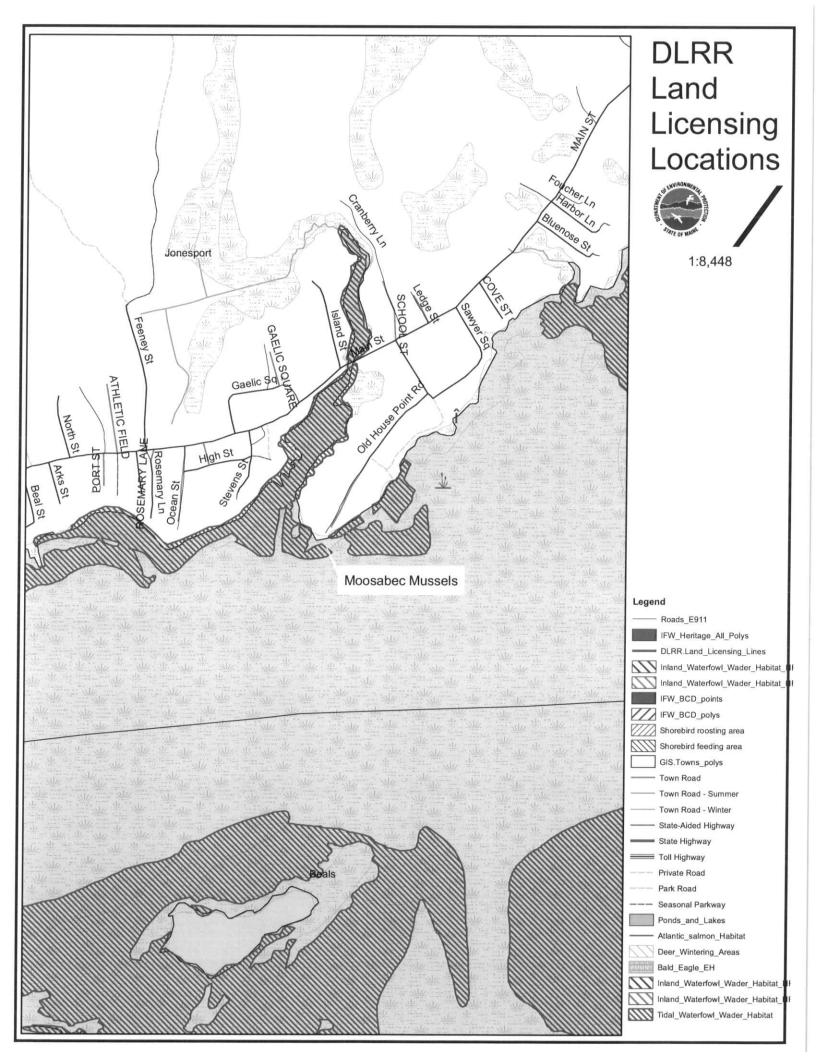
# **Resource(s) Impacted:**

**Resource Type:** (Wetlands by NWI Type (PFO, PSS, M1, M2, E1, E2, etc), significant vernal pool (SVP), shorebird feeding & staging habitat (Shorebird), inland waterfowl & wading bird habitat (IWWH), tidal waterfowl & wading habitat (TWWH), and river, stream, or brook (RSB).

Wetland Functions & Values: Groundwater recharge/discharge (GWR); floodflow alterations(FF); fish & shellfish habitat(FSH); sediment toxicant retention (STR); nutrient removal (NR); production export (PE); sediment/shoreline stabilization (SS); wildlife habitat (WH); recreation (R); education/scientific value (ESV); uniqueness/heritage (UH); and visual quality/aesthetics (VQ).

**Types of impacts**: may include filling, dredging, vegetation conversion (e.g. forested to shrub/scrub), others.

| Resource type         | Functions (for wetland impacts)         | Type of Impact     | Sq Feet Impacted   |
|-----------------------|---|--------------------|--------------------|
| (list all that apply) | (list all that apply, by resource type) | (by resource type) | (by resource type) |
| M2                    | FSH                                     | filling            | 480                |
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|                       |   |                    |                    |
|                       |   |                    |                    |
|                       |   | Total square       | 480                |
|                       |   | feet impacted      |                    |



## STATE OF MAINE



# Department of Environmental Protection

JOHN ELIAS BALDACCI GOVERNOR David P. Littell
COMMISSIONER

August 2010

Ralph L. Smith, Sr. Moosabec Mussels, Inc. P.O Box 267 Jonesport, ME 04649

RE: Natural Resources Protection Act Application, Jonesport, #L-21318-4E-C-N

Dear Mr. Smith:

Please find enclosed a signed copy of your Department of Environmental Protection land use permit. You will note that the permit includes a description of your project, findings of fact that relate to the approval criteria the Department used in evaluating your project, and conditions that are based on those findings and the particulars of your project. Please take several moments to read your permit carefully, paying particular attention to the conditions of the approval. The Department reviews every application thoroughly and strives to formulate reasonable conditions of approval within the context of the Department's environmental laws. You will also find attached some materials that describe the Department's appeal procedures for your information.

If you have any questions about the permit, please get in touch with me directly. I can be reached at (207) 446-7120 or at maria.lentine-eggett@maine.gov.

Yours sincerely,

Hana }

Maria Eggett, Project Manager

Division of Land Resource Regulation

Bureau of Land & Water Quality

pc: File

AUGUSTA 17 STATE HOUSE STATION AUGUSTA, MAINE04333-0017 (207) 287-7688 FAX: (207) 287-7826 RAY BLDG, HOSPITAL ST

BANGOR 106 HOGAN ROAD BANGOR ME 04401 (207-941-4570 FAX 207-941-4584 PORTLAND 312 CANCO ROAD PORTLAND, MAINE 04103 (207) 822-6300 FAX: (207) 822-6303 Presque Isle 1235 Central Drive, Skyway Park Presque Isle, Maine 04769-2094 (207) 764-0477 Fax: (207) 764-3143

WEB SITE: WWW,MAINE,GOV/DEP



# STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION 17 STATE HOUSE STATION AUGUSTA, ME 04333

# DEPARTMENT ORDER

#### IN THE MATTER OF

| RALPH L. SMITH, SR./MOOSABEC MUSSELS, INC. | ) NATURAL RESOURCES PROTECTION |
|--|--------------------------------|
| Jonesport, Washington County               | ) COASTAL WETLAND ALTERATION   |
| RETAINING WALL                             | ) WATER QUALITY CERTIFICATION  |
| L-21318-4E-C-N (approval)                  | ) FINDINGS OF FACT AND ORDER   |

Pursuant to the provisions of 38 M.R.S.A. Sections 480-A <u>et seq.</u> and Section 401 of the Federal Water Pollution Control Act, the Department of Environmental Protection has considered the application of RALPH L. SMITH, SR./MOOSABEC MUSSELS, INC. with the supportive data, agency review comments, and other related materials on file and FINDS THE FOLLOWING FACTS:

# 1. PROJECT DESCRIPTION:

- A. History of Project: In Department Order #L-21318-4C-A-N, dated September 9, 2003, the Department approved the expansion of an existing mussel processing facility. Proposed projects included a building and a wharf expansion. In Department Order #L-21318-4E-B-M, dated October 19, 2005, the Department approved a wharf expansion and a new pump house.
- B. Summary: The applicant proposes to construct a cast-in-place retaining wall in front of an existing log retaining wall that is failing. The proposed retaining wall will be approximately 80 feet long and approximately 10 feet high. The 16-inch wide wall will be constructed on a 6-foot wide footing. The footing will be connected to the bedrock with rebar. Proposed impacts to the coastal wetland will total 480 square feet. The project site is located on Old House Point Road in the Town of Jonesport.

# 2. EXISTING SCENIC, AESTHETIC, RECREATIONAL OR NAVIGATIONAL USES:

In accordance with Chapter 315, Assessing and Mitigating Impacts to Scenic and Aesthetic Uses, the applicant submitted a copy of the Department's Visual Evaluation Field Survey Checklist as Appendix A to the application along with a description of the property and the proposed project. The applicant also submitted several photographs of the proposed project site.

The proposed project is located on the Moosabec Reach, which is a scenic resource visited by the general public, in part, for the use, observation, enjoyment and appreciation of its natural and cultural visual qualities. The project site is developed with the commercial facility.

The proposed project was evaluated using the Department's Visual Impact Assessment Matrix and was found to have an acceptable potential visual impact rating. Based on the information submitted in the application, the visual impact rating, the Department determined that the location

L-21318-4E-C-N 2 of 6

and scale of the proposed activity is compatible with the existing visual quality and landscape characteristics found within the viewshed of the scenic resource in the project area.

The Department did not identify any issues involving existing recreational and navigational uses.

The Department finds that the proposed activity will not unreasonably interfere with existing scenic, aesthetic, recreational or navigational uses of the protected natural resource.

# 3. SOIL EROSION:

No soil disturbance is planned. The proposed wall will be located on ledge.

The Department finds that the activity will not cause unreasonable erosion of soil or sediment nor unreasonably inhibit the natural transfer of soil from the terrestrial to the marine or freshwater environment.

# 4. HABITAT CONSIDERATIONS:

The Department of Marine Resources (DMR) stated that the proposed project should not cause any significant adverse impact to marine resources, navigation or recreation.

The Maine Department of Inland Fisheries and Wildlife reviewed the proposed project and stated that no adverse effects on wildlife are anticipated.

The Department finds that the activity will not unreasonably harm any significant wildlife habitat, freshwater wetland plant habitat, threatened or endangered plant habitat, aquatic or adjacent upland habitat, travel corridor, freshwater, estuarine or marine fisheries or other aquatic life.

# 5. WATER QUALITY CONSIDERATIONS:

Concrete must be poured for maximum dry curing time, to avoid contact with ocean water. Forms must remain in place for three tide cycles following curing.

The Department does not anticipate that the proposed project will violate any state water quality law, including those governing the classification of the State's waters.

# 6. WETLANDS AND WATERBODIES PROTECTION RULES:

The applicant proposes to alter 480 square feet of coastal wetland to construct a retaining wall. Previously approved on-site impacts to the coastal wetland total approximately 5,000 square feet. In Department Order L-21318-4C-A-N, the Department approved a restoration plan consisting of the removal of an old bridge/causeway with approximately 2,250 square feet of fill as compensation for the previously approved impacts.

The Department's Wetlands and Waterbodies Protection Rules, Chapter 310, require that the applicant meet the following standards:

A. Avoidance. No activity may be permitted if there is a practicable alternative to the project that would be less damaging to the environment. Each application for a coastal wetland

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alteration permit must provide an analysis of alternatives in order to demonstrate that a practicable alternative does not exist. The applicant submitted an alternatives analysis for the proposed project completed by Woodard & Curran and dated June 2010. Directly behind the retaining wall are two freshwater wells. If the wall is not repaired, the applicant is in danger of losing the wells.

- B. Minimal Alteration. The amount of coastal wetland to be altered must be kept to the minimum amount necessary for meeting the overall purpose of the project. The applicant considered several alternatives, including repairing the existing wall and using timbers in the repair. All of the alternatives were rejected as not sufficient or cost-prohibitive.
- C. Compensation. Compensation is required to achieve the goal of no net loss of wetland functions and values. After considering several compensation options, the applicant elected to make a contribution into the In Lieu Fee (ILF) program of \$2,813.00 for 480 square feet of permanent impact to the coastal wetland at the project site.

The Department finds that the applicant has avoided and minimized coastal wetland impacts to the greatest extent practicable, and that the proposed project represents the least environmentally damaging alternative that meets the overall purpose of the project.

# 7. OTHER CONSIDERATIONS:

The Department did not identify any other issues involving existing scenic, aesthetic, or navigational uses, soil erosion, habitat or fisheries, the natural transfer of soil, natural flow of water, water quality, or flooding.

BASED on the above findings of fact, and subject to the conditions listed below, the Department makes the following conclusions pursuant to 38 M.R.S.A. Sections 480-A <u>et seq.</u> and Section 401 of the Federal Water Pollution Control Act:

- A. The proposed activity will not unreasonably interfere with existing scenic, aesthetic, recreational, or navigational uses.
- B. The proposed activity will not cause unreasonable erosion of soil or sediment.
- C. The proposed activity will not unreasonably inhibit the natural transfer of soil from the terrestrial to the marine or freshwater environment.
- D. The proposed activity will not unreasonably harm any significant wildlife habitat, freshwater wetland plant habitat, threatened or endangered plant habitat, aquatic or adjacent upland habitat, travel corridor, freshwater, estuarine, or marine fisheries or other aquatic life.
- E. The proposed activity will not unreasonably interfere with the natural flow of any surface or subsurface waters.
- F. The proposed activity will not violate any state water quality law including those governing the classifications of the State's waters provided that the applicant meets the requirements of Finding 5.

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G. The proposed activity will not unreasonably cause or increase the flooding of the alteration area or adjacent properties.

- H. The proposed activity is not on or adjacent to a sand dune.
- I. The proposed activity is not on an outstanding river segment as noted in Title 38 M.R.S.A. Section 480-P.

THEREFORE, the Department APPROVES the above noted application of RALPH L. SMITH, SR./MOOSABEC MUSSELS, INC. to construct a retaining wall, SUBJECT TO THE ATTACHED CONDITIONS, and all applicable standards and regulations:

- 1. Standard Conditions of Approval, a copy attached.
- 2. The applicant shall take all necessary measures to ensure that his activities or those of his agents do not result in measurable erosion of soil on the site during the construction of the project covered by this approval.
- 3. Severability. The invalidity or unenforceability of any provision, or part thereof, of this License shall not affect the remainder of the provision or any other provisions. This License shall be construed and enforced in all respects as if such invalid or unenforceable provision or part thereof had been omitted.
- 4. Concrete shall be poured for maximum dry curing time to avoid contact with ocean water. Forms shall remain in place for three tide cycles following curing.

THIS APPROVAL DOES NOT CONSTITUTE OR SUBSTITUTE FOR ANY OTHER REQUIRED STATE, FEDERAL OR LOCAL APPROVALS NOR DOES IT VERIFY COMPLIANCE WITH ANY APPLICABLE SHORELAND ZONING ORDINANCES.

DEPARTMENT OF ENVIRONMENTAL PROTECTION

<7-

This permit has been digitally signed by Andrew C. Fisk on behalf of Commissioner David P. Littell. It is digitally signed pursuant to authority under 10 M.R.S.A. § 9418. It has been filed with the Board of Environmental Protection as of the signature date. 2010.08.31 12:11:47 -04'00'

PLEASE NOTE THE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

ME/L21318cn/72128

L-21318-4E-C-N 5 of 6



# Natural Resource Protection Act (NRPA) Standard Conditions

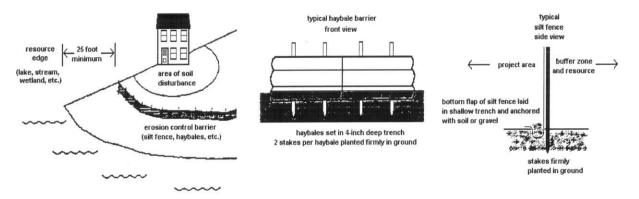
THE FOLLOWING STANDARD CONDITIONS SHALL APPLY TO ALL PERMITS GRANTED UNDER THE NATURAL RESOURCE PROTECTION ACT, TITLE 38, M.R.S.A. SECTION 480-A ET.SEQ. UNLESS OTHERWISE SPECIFICALLY STATED IN THE PERMIT.

- A. <u>Approval of Variations From Plans.</u> The granting of this permit is dependent upon and limited to the proposals and plans contained in the application and supporting documents submitted and affirmed to by the applicant. Any variation from these plans, proposals, and supporting documents is subject to review and approval prior to implementation.
- B. <u>Compliance With All Applicable Laws.</u> The applicant shall secure and comply with all applicable federal, state, and local licenses, permits, authorizations, conditions, agreements, and orders prior to or during construction and operation, as appropriate.
- C. <u>Erosion Control.</u> The applicant shall take all necessary measures to ensure that his activities or those of his agents do not result in measurable erosion of soils on the site during the construction and operation of the project covered by this Approval.
- D. <u>Compliance With Conditions</u>. Should the project be found, at any time, not to be in compliance with any of the Conditions of this Approval, or should the applicant construct or operate this development in any way other the specified in the Application or Supporting Documents, as modified by the Conditions of this Approval, then the terms of this Approval shall be considered to have been violated.
- E. <u>Initiation of Activity Within Two Years</u>. If construction or operation of the activity is not begun within two years, this permit shall lapse and the applicant shall reapply to the Board for a new permit. The applicant may not begin construction or operation of the activity until a new permit is granted. Reapplications for permits shall state the reasons why the applicant will be able to begin the activity within two years form the granting of a new permit, if so granted. Reapplications for permits may include information submitted in the initial application by reference.
- F. <u>Reexamination After Five Years.</u> If the approved activity is not completed within five years from the date of the granting of a permit, the Board may reexamine its permit approval and impose additional terms or conditions to respond to significant changes in circumstances which may have occurred during the five-year period.
- G. <u>No Construction Equipment Below High Water.</u> No construction equipment used in the undertaking of an approved activity is allowed below the mean high water line unless otherwise specified by this permit.
- H. <u>Permit Included In Contract Bids.</u> A copy of this permit must be included in or attached to all contract bid specifications for the approved activity.
- I. <u>Permit Shown To Contractor.</u> Work done by a contractor pursuant to this permit shall not begin before the contractor has been shown by the applicant a copy of this permit.
  Revised (4/92/DEP LW0428

# DEPARTMENT OF ENVIRONMENTAL PROTECTION <u>Erosion Control for Homeowners</u>

#### **Before Construction**

- 1. If you have hired a contractor, make sure you discuss your permit-by-rule with them. Talk about what measures they plan to take to control erosion. Everybody involved should understand what the resource is, and where it is located. Most people can identify the edge of a lake or river. However, the edges of wetlands are often not so obvious. Your contractor may be the person actually pushing dirt around, but you are both responsible for complying with the permit-by-rule.
- 2. Call around to find where erosion control materials are available. Chances are your contractor has these materials already on hand. You probably will need silt fence, hay bales, wooden stakes, grass seed (or conservation mix), and perhaps filter fabric. Places to check for these items include farm & feed supply stores, garden & lawn suppliers, and landscaping companies. It is not always easy to find hay or straw during late winter and early spring. It also may be more expensive during those times of year. Plan ahead -- buy a supply early and keep it under a tarp.
- 3. Before any soil is disturbed, make sure an erosion control barrier has been installed. The barrier can be either a silt fence, a row of staked hay bales, or both. Use the drawings below as a guide for correct installation and placement. The barrier should be placed as close as possible to the soil-disturbance activity.
- 4. If a contractor is installing the erosion control barrier, double check it as a precaution. Erosion control barriers should be installed "on the contour", meaning at the same level or elevation across the land slope, whenever possible. This keeps stormwater from flowing to the lowest point along the barrier where it can build up and overflow or destroy the barrier.



#### **During Construction**

- Use lots of hay or straw mulch on disturbed soil. The idea behind mulch is to prevent rain from striking the soil directly. It is the force of raindrops hitting the bare ground that makes the soil begin to move downslope with the runoff water, and cause erosion. More than 90% of erosion is prevented by keeping the soil covered.
- 2. Inspect your erosion control barriers frequently. This is especially important after a rainfall. If there is muddy water leaving the project site, then your erosion controls are not working as intended. You or your contractor then need to figure out what can be done to prevent more soil from getting past the barrier.
- Keep your erosion control barrier up and maintained until you get a good and healthy growth of grass and the area is permanently stabilized.



# DEP INFORMATION SHEET Appealing a Commissioner's Licensing Decision

Dated: May 2004 Contact: (207) 287-2811

# **SUMMARY**

There are two methods available to an aggrieved person seeking to appeal a licensing decision made by the Department of Environmental Protection's (DEP) Commissioner: (1) in an administrative process before the Board of Environmental Protection (Board); or (2) in a judicial process before Maine's Superior Court. This INFORMATION SHEET, in conjunction with consulting statutory and regulatory provisions referred to herein, can help aggrieved persons with understanding their rights and obligations in filing an administrative or judicial appeal.

# I. ADMINISTRATIVE APPEALS TO THE BOARD

## LEGAL REFERENCES

DEP's General Laws, 38 M.R.S.A. § 341-D(4), and its Rules Concerning the Processing of Applications and Other Administrative Matters (Chapter 2), 06-096 CMR 2.24 (April 1, 2003).

# HOW LONG YOU HAVE TO SUBMIT AN APPEAL TO THE BOARD

The Board must receive a written notice of appeal within 30 calendar days of the date on which the Commissioner's decision was filed with the Board. Appeals filed after 30 calendar days will be rejected.

# HOW TO SUBMIT AN APPEAL TO THE BOARD

Signed original appeal documents must be sent to: Chair, Board of Environmental Protection, c/o Department of Environmental Protection, 17 State House Station, Augusta, ME 04333-0017; faxes are acceptable for purposes of meeting the deadline when followed by receipt of mailed original documents within five (5) working days. Receipt on a particular day must be by 5:00 PM at DEP's offices in Augusta; materials received after 5:00 PM are not considered received until the following day. The person appealing a licensing decision must also send the DEP's Commissioner and the applicant a copy of the documents. All the information listed in the next section must be submitted at the time the appeal is filed. Only the extraordinary circumstances described at the end of that section will justify evidence not in the DEP's record at the time of decision being added to the record for consideration by the Board as part of an appeal.

#### WHAT YOUR APPEAL PAPERWORK MUST CONTAIN

The materials constituting an appeal must contain the following information at the time submitted:

- 1. Aggrieved Status. Standing to maintain an appeal requires the appellant to show they are particularly injured by the Commissioner's decision.
- 2. The findings, conclusions or conditions objected to or believed to be in error. Specific references and facts regarding the appellant's issues with the decision must be provided in the notice of appeal.
- 3. The basis of the objections or challenge. If possible, specific regulations, statutes or other facts should be referenced. This may include citing omissions of relevant requirements, and errors believed to have been made in interpretations, conclusions, and relevant requirements.
- 4. *The remedy sought*. This can range from reversal of the Commissioner's decision on the license or permit to changes in specific permit conditions.

- 5. All the matters to be contested. The Board will limit its consideration to those arguments specifically raised in the written notice of appeal.
- 6. Request for hearing. The Board will hear presentations on appeals at its regularly scheduled meetings, unless a public hearing is requested and granted. A request for public hearing on an appeal must be filed as part of the notice of appeal.
- 7. New or additional evidence to be offered. The Board may allow new or additional evidence as part of an appeal only when the person seeking to add information to the record can show due diligence in bringing the evidence to the DEP's attention at the earliest possible time in the licensing process or show that the evidence itself is newly discovered and could not have been presented earlier in the process. Specific requirements for additional evidence are found in Chapter 2, Section 24(B)(5)

# OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD

- 1. Be familiar with all relevant material in the DEP record. A license file is public information made easily accessible by DEP. Upon request, the DEP will make the material available during normal working hours, provide space to review the file, and provide opportunity for photocopying materials. There is a charge for copies or copying services.
- 2. Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing your appeal. DEP staff will provide this information on request and answer questions regarding applicable requirements.
- 3. The filing of an appeal does not operate as a stay to any decision. An applicant proceeding with a project pending the outcome of an appeal runs the risk of the decision being reversed or modified as a result of the appeal.

# WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD

The Board will formally acknowledge initiation of the appeals procedure, including the name of the DEP project manager assigned to the specific appeal, within 15 days of receiving a timely filing. The notice of appeal, all materials accepted by the Board Chair as additional evidence, and any materials submitted in response to the appeal will be sent to Board members along with a briefing and recommendation from DEP staff. Parties filing appeals and interested persons are notified in advance of the final date set for Board consideration of an appeal or request for public hearing. With or without holding a public hearing, the Board may affirm, amend, or reverse a Commissioner decision. The Board will notify parties to an appeal and interested persons of its decision.

# II APPEALS TO MAINE SUPERIOR COURT

Maine law allows aggrieved persons to appeal final Commissioner licensing decisions to Maine's Superior Court, see 38 M.R.S.A. § 346(1); 06-096 CMR 2.26; 5 M.R.S.A. § 11001; & MRCivP 80C. Parties to the licensing decision must file a petition for review within 30 days after receipt of notice of the Commissioner's written decision. A petition for review by any other person aggrieved must be filed within 40-days from the date the written decision is rendered. The laws cited in this paragraph and other legal procedures govern the contents and processing of a Superior Court appeal.

**ADDITIONAL INFORMATION:** If you have questions or need additional information on the appeal process, contact the DEP's Director of Procedures and Enforcement at (207) 287-2811.

Note: The DEP provides this INFORMATION SHEET for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.

MOOSABEC MUSSELS, INC.

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